August 25, 2006

Honorable Mark Sanford Governor, State of South Carolina P. O. Box 11829 Columbia, South Carolina 29211

Dear Governor Sanford:

The South Carolina Department of Transportation (SCDOT) is pleased to submit its fiscal year 2007-2008 budget plan to the Office of State Budget. This budget is based on an appropriations level of \$1,000,000,000 representing a decrease of over 28 percent from the Fiscal Year 2006-2007 level of funding. This decrease will occur in the construction program and will have an impact on the South Carolina economy.

The SCDOT budget is based on the realistic amount of revenue that can be expected from the state fuel user fee, the federal appropriations, and a small percentage of other income from miscellaneous activities (interest, sale of excess property, tolls, etc.). The fuel user fee has not been adjusted since 1987 and the rate of annual growth is less than inflation. Each year, and particularly this past state year, the cost of all basic elements has risen dramatically. For example, SCDOT fuel costs were \$10 million higher than the year before. The level of federal funding has also decreased that mandates a reduction of construction activity.

Providing a safe and efficient transportation system in South Carolina is the primary mission of the Department. In order to accomplish this objective, sufficient funding is required each year. Insufficient funding results in delaying critical maintenance activities, which leads to significantly greater capital needs for replacement in future years. Hopefully legislation will be introduced this next year to address the severe funding crisis for South Carolina's transportation infrastructure. We have prepared a vision outlining the financial requirements over the next ten years and we are prepared to help identify potential funding sources to supplement the highway fund revenues.

We are requesting an additional \$5 million in recurring General Revenue funds for the Mass Transit program. Mass Transit administers and monitors various state and federal grants to public transportation agencies that serve urban and rural communities, the elderly, and persons with disabilities. The level of state funding from the fuel user fee and nominal recurring base funds are not sufficient for the match requirements of federal funds let alone plan for future mass transit needs. The additional requested funds will help plan for the upstate rail initiative, purchase of abandoned rail lines, and continue bus purchases that have been eliminated from the federal program.

Your positive support of additional highway funding would be greatly appreciated.

As always, I am available to discuss our funding challenges and vision for the future or to provide additional information regarding this budget submission.

Sincerely,

Elizabeth S. Mabry Executive Director

ESM:ad

Cc: SCDOT Commissioners

Mr. Morgan F. Denny, Director of Finance Mr. Tony Chapman, State Highway Engineer

Enclosures

File: DO/kb/esm

FISCAL YEAR 2007-08 BUDGET PLAN

I. EXECUTIVE SUMMARY

- A. Agency Section/Code/Name: U12/SC Department of Transportation
- B. Statewide Mission: The mission of SCDOT is to provide a safe and efficient transportation system for the movement of people and goods in South Carolina. SCDOT builds and maintains roads and bridges, and administers mass transit services.
- C. Summary Description of Strategic or Long-Term Goals:
 - (1) Safety To increase safety both on and off the road.
 - (2) Maintenance To focus the efforts of all of our employees on preserving our existing transportation system.
 - (3) Customer Service To improve customer service, internally and externally.
 - (4) Resources To implement a plan to effectively and efficiently utilize the department's resources.
 - (5) Employee Development To improve employee development for all employees, through various training and employment opportunities.

D.

Summary	of Operating Budget		FUNDING						FTEs		
Priorities	for FY 2007-08:	State Non-	State								
		Recurring	Recurring	Federal	Other	Total	State	Fed.	Other	Total	
Priority	Title: Mass Transit	0	5,000,000	0	0	5,000,000	0	0	0	0.00	
No.: 1											
Strategic (Goal No. Referenced in										
Item C Ab	oove (if applicable):										
Goal #1 &	& #3										
Activity N	Jumber & Name:										
1451 - Ma	ass Transit Allocation										
to Other	Entities										
Priority	Title:	0	0	0	0	\$ 0	0	0	0	0.00	
No.:											
Strategic (Goal No. Referenced in										
Item C Ab	oove (if applicable):										
Activity N	Number & Name:										

Summary of Operating Budget			FUNDING					FTEs		
Priorities	s for FY 2007-08:	State Non-	State							
		Recurring	Recurring	Federal	Other	Total	State	Fed.	Other	Total
Priority	Title:	0	0	0	0	\$ 0	0	0	0	0.00
No.:										
Strategic	Goal No. Referenced in									
Item C Al	bove (if applicable):									
Activity N	Number & Name:									
TOTAL (OF ALL PRIORITIES	\$ 0	5,000,000	\$ 0	\$ 0	5,000,000	0.00	0.00	0.00	0.00

E. Agency Recurring Base Appropriation:

State \$ 100,990

Federal\$

Other \$

- F. Efficiency Measures: On July 16, 2005 the SC Department of Transportation dedicated the largest infrastructure project in the history of South Carolina. The Arthur Ravenel Bridge in Charleston, South Carolina was completed one year ahead of schedule, within budget and constructed with an enviable safety record. The Arthur Ravenel, Jr. Bridge replaced the Grace Memorial Bridge and the Silas Pearman Bridge. Demolition of the Grace and Pearman Bridges is now 76% complete.
- G. SCDOT does submit a CPIP and goes to the JBRC but is not funded by general revenue funds for capital improvements. SCDOT permanent improvement expenditures are covered in Section 10-1-180 of the SC Code.

Summary of	Capital Budget Priorities:		Additional State Funds	Previously Authorized State Funds	Total Other Fund Sources	Project Total
Priority No.:	Project Name: Activity Number & Name:	Project No*:	0	0	0	\$ 0
Priority No.:	Project Name: Activity Number & Name:	Project No*:	0	0	0	\$ 0
Priority No.:	Project Name: Activity Number & Name:	Project No*:	0	0	0	\$ 0

TOTAL OF ALL CAPITAL DATE OF PRIORITIES	Φ 0	φ. 0	Φ. 0	Φ. 0
TOTAL OF ALL CAPITAL BUDGET PRIORITIES	\$ 0	\$ 0	\$ 0	\$ 0

^{*} If applicable

Number of Proviso Changes: 2 H.

Signature/Agency Contacts/Telephone Numbers: Contact – Tami Reed 737-2875 I.

II. DETAILED JUSTIFICATION FOR FY 2007-08 OPERATING BUDGET PRIORITIES

- A. Agency Section/Code/Name: **U12/SC Department of Transportation**
- B. Priority No. __1_ of __1_
- C. (1) Title: Mass Transit
 - (2) Summary Description: Mass Transit administers and monitors various state and federal grants to public transportation agencies that serve urban and rural communities, the elderly, and persons with disabilities. Mass Transit administers funding for approximately 110 Human Service Providers, 14 Rural Public Transit Agencies, and 4 Urban Public Transit Systems.
 - (3) Strategic Goal/Action Plan (*if applicable*): The systematic planning, and operation of a statewide mass transit system that is consistent with the needs and desires of the public. The action plan of SCDOT is to ensure state general funds get to appropriate public transit agencies for expenditure. SCDOT also plans to help fund the upstate rail initiative and purchase abandoned rail lines.
- D. Budget Program Number and Name: Mass Transit, #4000000
- E. Agency Activity Number and Name: #1451 Mass Transit Allocation to Other Entities
- F. Detailed Justification for Funding
 - (1) Justification for Funding Increase: Over the past nineteen years, the general fund revenues have decreased some \$1,200,000 for the Department of Transportation. On an agency level, these funds were budgeted as allocations to local transit providers to assist with their operations. Generally these funds were budgeted as allocations to local transit providers to assist with their operation. Generally, these funds are used to match federal transit funds. Without the funds, up to \$6,000,000 in federal revenues will be foregone, effecting the local providers significantly.

These funds will also help fund an upstate rail initiative and pay for the purchase of abandoned rail lines to enhance the Mass Transit options in the state. Funding for bus acquisition will also be needed.

(2)

4)						
` ′	FY 2007-08 Cost Estimates:	State Non-Recurring	State Recurring	Federal	Other	Total
		Funds	Funds			

Personnel:					
(a) Number of FTEs*					0.00
(b) Personal Service					\$ 0
(c) Employer Contributions					\$ 0
Program/Case Services					\$ 0
Pass-Through Funds		5,000,000			5,000,000
Other Operating Expenses					\$ 0
Total	\$ 0	5,000,000	\$ 0	\$ 0	5,000,000
* If new FTEs are needed, please c	omplete Section	a G (Detailed Justi	ification for FT	Es) below.	

(3)) Base	Appro	priation:
(-	, Dasc	TIPPIO	priacion.

State \$ **5,000,000**

Federal \$
Other \$

(4)	Is this priority associated with a Capital Budget Priority?	?	no	If yes, state Capital Budget Priority Number and Project
	Name:			

G. Detailed Justification for FTEs

- (1) Justification for New FTEs
 - (a) Justification: N/A
 - (b) Future Impact on Operating Expenses or Facility Requirements:

(2) Position Details:

	State	Federal	Earmarked	Restricted	Total
Position Title:					
(a) Number of FTEs					0.00
(b) Personal Service					\$ 0

(c) Employer Contributions			\$ 0

	State	Federal	Earmarked	Restricted	Total
Position Title:					
(a) Number of FTEs					0.00
(b) Personal Service					\$ 0
(c) Employer Contributions					\$ 0

(3) FTE	s in Program	Area per FY	2006-07	Appropriation Act:
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State _____ Federal _____ Other _____

Agency-wide Vacant FTEs as of July 31, 2006: 632.83 % Vacant __11.7____%

H. Other Comments:

III. DETAILED JUSTIFICATION FOR CAPITAL BUDGET PRIORITIES

A.	Agency Section/Code/Name: U12	2/Department of Trans	portation		
B.	Priority No of				
C.	Strategic Goal/Action Plan (if application)	able):			
D.	Project Name and Number (if application)	able):			
E.	Agency Activity Number and Na	me:			
F.	Description of Priority:				
G.	Detailed Justification for Funding	,			
	(1) Justification for Funding Prior	ity:			
	(2)	•			
	Total Project Cost Estimates:	Additional State Funds	Previously Authorized State Funds	Total Other Fund Sources	Project Total
	Total Project Cost*				\$
Н.	H and I (Justification for Add Justification for First Year Additional annual operating of the state of the s	onal Future Annual Ope	rating Costs: our existing budget?	roject completion piease c	ompiele Sections
	If not, will additional state funds If state funds will not be needed i				
	(2) First Fiscal Year Additional Annu year's operating funds?				

(3)

Additional Annual Operating Cost Details:	State Non-Recurring	State Recurring	Federal	Other	Total	
Total Costs:						
(a) Number of FTEs					0.00	
(b) Total Personnel Costs					\$ 0	
(c) Furniture/Equipment					\$ 0	
(d) Other Operating Costs					\$ 0	
Total	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	

I. Justification for First Full Year Additional Future Annual Operating Costs (If Section H above represents a full year's operating funds, do not complete this section.)

(1)	Will additional annual operating costs be absorbed into your existing budget?
	If not, will additional state funds be needed in the future?
	If state funds will not be needed in the future, explain the source(s) that will be used.

(2) First Full Fiscal Year Additional Annual Operating Costs Are Anticipated: _____

(3)

Additional Annual Operating Cost Details:	State Non-Recurring	State Recurring	Federal	Other	Total
Total Costs:					
(a) Number of FTEs					0.00
(b) Total Personnel Costs					\$ 0
(c) Furniture/Equipment					\$ 0
(d) Other Operating Costs					\$ 0
Total	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0

J. Other Comments:

FY 2007-08 COST SAVINGS & ACTIVITY PRIORITY ADDENDUM

I. 2% COST SAVINGS ASSESSMENT

A. Agency Section/Code/Name: **U12/SC Department of Transportation**

B. Agency Activity Number and Name: #1445 – Mass Transit - \$2,020.00

#1440 - Construction - \$20,000.00

C. Explanation of Cost Savings Initiative: Reduce Mass Transit by \$2,020.00 which would reduce the amount passed thru to local Transit providers to furnish transportation to urban and rural communities, the elderly, and persons with disabilities. Reduce amount provided in Appropriation Act for the construction of road to State Farmer's Market by \$20,000.

D. Estimate of Savings:

FY 2007-08 Cost Savings Estimates:	General	Federal	Other	Total
Personnel:				
(a) Number of FTEs				0.00
(b) Personal Service				\$ 0
(c) Employer Contributions				\$ 0
Program/Case Services				\$ 0
Pass-Through Funds	2,020.00			2,020.00
Other Operating Expenses	20,000.00			20,000.00
Total	22,020.00	\$ 0	\$ 0	22,020.00

E. Activity Impact (Describe the impact on the activity affected including the impact on customers and clients.): 1445 –

Local Transit providers would have less funds to furnish transportation to urban and rural communities, the elderly, and persons with disabilities.

1440 – The scope of the project would need to be changed or funds from maintenance or other construction projects would have to be moved to cover shortage.

F.

Summary of Cost Savings	FUNDING					FTEs			
Initiatives for FY 2007-08:									
	General	Federal	Other	Total	State	Fed.	Other	Total	
Initiative Title:	0	0	0	\$ 0	0	0	0	0.00	
Activity Number & Name:									
Initiative Title:	0	0	0	\$ 0	0	0	0	0.00	
Activity Number & Name:									
Initiative Title:	0	0	0	\$ 0	0	0	0	0.00	
Activity Number & Name:									
TOTAL OF ALL INITIATIVES	\$ 0	\$ 0	\$ 0	\$ 0	0.00	0.00	0.00	0.00	

FY 2007-08 COST SAVINGS & ACTIVITY PRIORITY ADDENDUM

II. PRIORITY ASSESSMENT OF AGENCY ACTIVITIES

A. Agency Section/Code/Name: **U12/SC Department of Transportation**

B. Agency Activity Number and Name: **1440 - Construction**

C. Explanation of Lowest Priority Status: Aside from current contracts, construction is the one area where costs can be somewhat controlled. Suspending new contracts will result in lower costs in future years. The effect is not immediate, however, since construction projects extend over several years.

D. Estimate of Savings:

Estimate of Savings:	General	Federal	Supplemental	Capital Reserve	Other	Total
Personnel:						
(a) Number of FTEs	0	0	0	0	0	0.00
(b) Personal Service	0		0	0	0	\$ 0
(c) Employer Contributions	0		0	0	0	\$ 0
Program/Case Services	0	0	0	0	0	\$ 0
Pass-Through Funds	0	0	0	0	0	\$ 0
Other Operating Expenses	285,539,533	0	0	0	0	285,539,533
Total	285,539,533	\$ 0	\$ 0	\$ 0	\$ 0	285,539,533

D. Activity Impact (Describe the impact on the activity affected including the impact on customers and clients.):

New projects will not be let. Maintenance and safety costs will unfortunately rise as a result. SCDOT will continue to prioritize projects based on Safety and System Preservation. However, with greatly increased construction costs and increasing demands on state sourced revenue, many new projects will have to be delayed.

F.

Summary of Priority Assessment of			Supplementa	Capital			
Activities	General	Federal	1	Reserve	Other	Total	FTEs
Activity Number & Name:	0	0	0	0	0	\$ 0	0
Activity Number & Name:	0	0	0	0	0	\$ 0	0
Activity Number & Name:	0	0	0	0	0	\$ 0	0
Activity Number & Name:	0	0	0	0	0	\$ 0	0
Activity Number & Name:	0	0	0	0	0	\$ 0	0
TOTAL OF LOWEST PRIORITES	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	0.00